

Does SNAP Go Beyond Food Security? A Research Brief on the Effects on Nutrition and Health

Maddison Greaves, MS, RD

Agenda

- Background and research objective
- Methods employed
- Overview of poverty, SNAP, and "nutritionally adequate" diet
- Results
- Conclusions and future directions

Background

- Food insecurity and poverty = drivers of health disparities.
- In 2011, 15% of U.S. households (17.9 million households; 50.1 million people) experienced food insecurity.
- Associated with many negative health outcomes (anemia, depression, heart disease) and increased medical care needs.
- Food assistance and nutrition programs (FANPs) for addressing food insecurity.

(Sources: Bartfeld, Gundersen, Smeeding, & Ziliak, 2015; Hoynes & Schanzenbach, 2015; Lowe et al., 1973).



Food Insecurity, Oregon vs. U.S.

| | Percent Food Insecure | | Percent Hungry (Very Low Food Insecure) | |
|--------|-----------------------|---------|---|---------|
| | 2013-15 | 2010-12 | 2013-15 | 2010-12 |
| Oregon | 16.1 | 13.6 | 6.6 | 5.8 |
| U.S. | 13.7 | 14.7 | 5.4 | 5.6 |

Welfare programs, SNAP enrollment, food pantries vs. Housing/rent, influx of people, unemployment

Sources: Partner for a Hunger-Free Oregon (2016); USDA (2017)

Objective

Assess current literature on how SNAP influences not only food insecurity, but also nutritional status and associated health outcomes among Americans living in poverty.

Methods

- 16 studies included
- PubMed and Google Scholar
- Keywords:
 - "Supplemental Nutrition Assistance Program" OR "SNAP"
 - "Poverty" OR "low income" OR "poor"
 - "Nutrition* status" OR "Nutrition* intake" OR "health status" OR "health outcome*"

Defining Poverty

- Economic deprivation
- Official U.S. poverty measure:
 - Federal Poverty Line
 - Annual household income (Allard & Paisner, 2016).
- 14.8% of Americans were considered poor in 2014 (DeNavas-Walt & Proctor, 2015).

Table 1. Poverty guidelines 2017 by family size

2017 Federal Poverty Guidelines

| Family Size | Gross Annual Income | Gross Monthly Income | Approximate Hourly Wage |
|------------------------|------------------------|-------------------------|----------------------------|
| 1 | \$12,060 | \$1,005 | \$5.80 |
| 2 | \$16,240 | \$1,353 | \$7.81 |
| 3 | \$20,420 | \$1,702 | \$9.82 |
| 4 | \$24,600 | \$2,050 | \$11.83 |
| 5 | \$28,780 | \$2,398 | \$13.84 |
| 6 | \$32,960 | \$2,747 | \$15.85 |
| 7 | \$37,140 | \$3,095 | \$17.86 |
| 8 | \$41,320 | \$3,443 | \$19.87 |
| Over 8 add per person: | \$4,180 | \$348 | \$2.01 |

Source: Federal Register vol. 82, no. 19, January 31, 2017. pp. 8831-8832. Monthly and hourly income calculated by OCPP and rounded to the nearest dollar and cent, respectively. The hourly rate is based on 40 hours of work per week for a full year (2,080 hours). These guidelines are for the 48 contiguous states and the District of Columbia.

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SNAP Overview

- Eligibility
- Foods restrictions
- SNAP participants:

 Working families facing food insecurity.
 Families with children; single mothers.
- Food assistance vs. nutrition-specific program

SNAP = cornerstone of U.S. nutrition safety net.

Figure 1. Growth in SNAP in relation to other welfare programs, 1970-2010 (Real 2009 Dollars)



Sources: Various governmental and administrative data series available from the authors upon request. *Note:* The U.S. population data are from the "Civilian noninstitutional population" column of the U.S. Bureau of Labor Statistics "Labor Force Statistics from the Current Population Survey" table (see http://www.bls.gov/cps/cpsaat01.htm), and they include everyone in that population, including children.

How Many Working Poor Were Eligible in 2011? What Percentage Participated?

Eligible Participation Rates and Confidence Intervals Working Poor (Participation Rate = 100 x Number of People Participating + Number of People Eligible) (Thousands) (Estimated participation rates are in red; estimated bounds of confidence intervals are in black.) 83 Maine 100% 288 Oregon 84% 93% 00% Michigan 84% 841 West Virginia 789 96% 137 87% 340 77% 84% 91% Wisconsin 394 Washington 75% 82% 89% 208 74% 81% 87% Iowa 74% 87% 146 Idaho 80% 233 New Mexico 80% 88% 72% 716 Pennsylvania 73% 80% 86% 448 Missouri 73% 79% 86% 27 71% 79% 88% Vermont 557 70% 83% Tennessee 77% South Dakota 70% 76% 82% 64 82% 387 Alabama 70% 76% South Carolina 82% 426 69% 76% 318 Mississippi 67% 74% 82% 1,010 Georgia 68% 74% 81% 792 Ohio 68% 74% 80% 68% 271 Arkansas 74% 80% North Dakota 33 66% 74% 81% 67 Montana 66% 73% 80% 359 Oklahoma 65% 72% 78% 492 Louisiana 65% 72% 78% North Carolina 693 65% 71% 77% 583 Arizona 65% 71% 78% 532 Indiana 64% 70% 77% 66 Delaware 69% 77% 62% 363 Kentucky 62% 69% 76% 509 Virginia 69% 75% 63% 210 75% Utah 62% 68% 1,395 New York 62% 67% 72% 278 Minnesota 61% 73% 67% 295 Massachusetts 60% 66% 73% 152 Connecticut 59% 66% 73% 980 Illinois 66% 70% 61% 1,428 Florida 60% 66% 71% 54 New Hampshire 58% 65% 72% 2,753 Texas 65% 69% 60% 287 Maryland 58% 64% 70% Rhode Island 58% 64% 75 70% 233 Kansas 58% 63% 69% 132 Nebraska 56% 61% 67% Nevada 55% 191 61% 66% 59 Alaska 53% 60% 68% 458 New Jersey 51% 57% 64% 29 Wyoming 57% 51% 63% 350 Colorado 49% 54% 60% 36 District of Columbia 57% 36% 46% 138 Hawaii 38% 44% 50% 3,171 California 40% 44% 47% Midwest Region 3,762 72% 76% 79% Southeast Region 72% 75% 5,181 68% 2,209 Mid-Atlantic Region 67% 70% 74% 1,773 Mountain Plains Region 66% 69% 72% 2,080 Northeast Region 64% 68% 72% Southwest Region 4,109 64% 68% 71% 4,971 Western Region 52% 55% 58%

"Nutritionally Adequate" Diet & SNAP

- Meets basic nutrient requirements established by the Dietary Guidelines for Americans (DGAs).
- Causality difficult to establish.
- Challenges to measuring dietary intake and quality.
- Nutritional needs vary.
- SNAP participants vs. non-participants.

(Sources: Gleason et al., 2000; Jin, 2016; Currie, 2003)



Results

Existing assumptions:

 (1) SNAP contributes to increased household food spending;

- (2) Contributes to increased household nutrient availability;
- (3) Leads to improved individual diet quality.

(Source: Fox et al., 2004)

Results

- Research supports: (1) SNAP increases household food expenditure, and (2) food spending leads to increased nutrient availability, but only for energy, protein and some vitamins/minerals.
- Assumption (3) not supported: No conclusive evidence that SNAP impacts individual dietary intake or low-income individual's food choices.
 Less on nutrition- and health-related outcomes.

(Sources: Fox et al., 2004, Gleason et al., 2000)

Current Research Limitations & Gaps

- Observational studies; secondary data analysis.
- Barriers to establishing causality; lacking experimental and long-term trials.
 - Short-term RCTs and food incentives
 - Food taxation/exclusion
 - Nutrition education voluntary
- Specific nutrient intakes not assessed.

Conclusions & Future Directions

- SNAP may not be reaching its full potential.
- Research remains limited in its ability to establish causality.
- Incentives and education have potential to influence food choices.
- **Future theoretical directions**: Better understand how utilization can be maximized and how to guarantee healthy food access.
- **Future research directions**: More experimental designs; use of valid & reliable dietary measures; long-term studies. State comparisons may be helpful.
- **Future policy directions**: Research-informed policies around SNAP benefits and eligibility should address important factors that influence SNAP utilization.

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